



The Commonwealth of Massachusetts

HOUSE OF REPRESENTATIVES
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Sean Garballey
Representative

Proudly Serving The People of
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In The 23rd Middlesex District

JOINT COMMITTEE ON
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August 31, 2015

Chairman Tom Wheeler
Federal Communications Commission
445 12th Street, SW
Washington, DC 20554

Re: Lifeline and Link Up Reform and Modernization, WC Docket No. 11-42,
Telecommunications Carriers Eligible for Universal Service Support, WC Docket No.
09-197, Connect America Fund, WC Docket No. 10-90

Dear Chairman Wheeler,

As this state and our country continue to recover from the economic recession, I would like to highlight the important role programs like Lifeline have played in helping low-income Americans overcome unemployment and other financial obstacles. Lifeline ensures that all Americans have access to vital communications services that are meant to connect them to employers, family, healthcare and help in emergency cases. The Federal Communications Commission has done a remarkable job maintaining and updating the program since it was implemented over three decades ago.

I wholeheartedly support the FCC's proposal to modernize Lifeline and make it more effective for the 21st Century. It is extremely important for underprivileged households to have access to telecommunications services that are offered to all citizens, allowing them to be competitive in the job market and work on advancing their education. Broadband is one of these services. Although I am in favor of expanding Lifeline to provide broadband, this service should not come at the expense of traditional phone services. Moreover, the monthly benefit amount that is currently being used for voice, would not be sufficient to support broadband services or a bundle of both voice and broadband. The level of broadband qualified consumers would receive will not have a material impact on Lifeline adoption by low-income households and will not be effective to actually solve any communications issues. Furthermore, customers cannot afford to make any payments to get the additional service. As a result, free wireless Lifeline will be adversely affected. Historically, low participation rates were the direct cause and effect of such payment system.

Establishing a system in which Lifeline benefits are directly given to customers through vouchers will also impede the ability for ETCs to reach qualified low-income individuals and households. Consumers who are eligible for Lifeline should not have limited access to the program. This proposal can also be subject to abuse by those who will see it as an opportunity to take advantage of others needs to use the voucher for an unintended

purpose. Lifeline provides vital telecommunication services and it is crucial that we set adequate rules to manage the program.

The proposal to have the eligibility determinations made by either a government entity separate from the FCC or a third-party private entity under contract with the government also concerns me. Eligible Telecommunications Carriers (ETCs) should use personal identification requirements to prevent fraud and serve the same regulatory purpose, without adding an unnecessary burden on the carrier and possible delays in service for consumers. As an example, we have a secure form to check eligibility for Lifeline in this state, so there is no need to change our enrollment processes and add obstacles for the neediest members of our community.

I appreciate you considering my concerns and look forward to seeing the modernization of the Lifeline program.

Sincerely,

A handwritten signature in cursive script, reading "Sean Garballey". The signature is written in dark ink and is positioned above the printed name and title.

Sean Garballey
State Representative
23rd Middlesex District

cc: Commissioner Mignon Clyburn
Commissioner Jessica Rosenworcel
Commissioner Ajit Pai
Commissioner Michael O'Rielly